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Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 AF-10 ARA-10 EA-10 EUR-12 NEA-10
L-03 CIAE-00 COME-00 EB-08 INR-10 LAB-04 NSAE-00
SIL-01 OIC-02 SS-15 NSC-05 SP-02 HA-05 DRC-01
/123 W
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R 030315Z MAR 78
FM AMEMBASSY TOKYO
TO SECSTATE WASHDC 5756
INFO AMEMBASSY BRUSSELS
AMEMBASSY BONN
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY LUXEMBOURG
AMEMBASSY THE HAGUE
AMEMBASSY LONDON
AMEMBASSY COPENHAGEN
AMEMBASSY DUBLIN
AMEMBASSY OTTAWA
AMEMBASSY CANBERRA
AMEMBASSY WELLINGTON
AMEMBASSY OSLO
AMEMBASSY STOCKHOLM
AMEMBASSY HELSINKI
AMEMBASSY BERN
AMEMBASSY VIENNA
AMEMBASSY REYKJAVIK
AMEMBASSY MADRID
AMEMBASSY LISBON
USMISSION GENEVA

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E.O. 11652: N/A
TAGS: ILO, ELAB, PORG
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SUBJECT: US RELATIONSHIP WITH THE ILO

REF: STATE 038223

1. SUMMARY: FOREIGN OFFICE BELIEVES US POSITION ON ILO
STRUCTURAL REFORM OVERTAKEN BY EVENTS BUT THAT PROSPECTS
RELATIVELY BRIGHT FOR AMENDMENT OF ARTICLE 17 STANDING

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ORDERS AND ADOPTION OF ANNUAL REPORT ON APPLICATION
OF CONVENTIONS AT NEXT ILO GENERAL CONFERENCE. END
SUMMARY.

2. LABATT OUTLINED TO FOREIGN MINISTRY UN BUREAU
SPECIALIZED AGENCIES DIVISION DIRECTOR KIJIMA FACTORS
(CONTAINED IN REFTEL) WHICH WILL EXERT DECISIVE INFLUENCE
ON US RE-ENTRY TO ILO. LABATT UNDERLINED THAT US WAS
NOT SETTING MINIMUM CONDITIONS FOR RETURN TO ILO AT
THIS TIME. (FYI - JAPANESE HAVE BEEN PRESSING US
SINCE NOVEMBER ON THIS POINT. END FYI.)

3. KIJIMA SAID GOJ WAS IN FOREFRONT, EVEN WITHIN
IMEC GROUP, OF NATIONS BASICALLY SUPPORTING US VIEW ON
ILO AND ACTIVELY WORKING TO FACILITATE US RESUMING ITS
MEMBERSHIP. FROM THIS STANDPOINT, KIJIMA ADDED,
FOREIGN MINISTRY HOPED US WOULD CONCENTRATE ON ISSUES
OF DUE PROCESS AND APPLICATION OF CONVENTIONS SINCE RE-
STRUCTURING WAS FAIT ACCOMPLI, AND RESULT WOULD NOT
BE ALONG LINES PLEASING TO US. JAPAN WAS ONLY IMEC
MEMBER TO OBJECT STRONGLY TO EC-9 PROPOSAL TO ENLARGE
GOVERNING BODY AND FINALLY HAD TO GO ALONG WITH IMEC
CONSENSUS TO SUBMIT EC PROPOSAL TO GROUP 77. KIJIMA
ADDED THAT US RESPONSIBLE TO SOME EXTENT FOR UNFAVORABLE
OUTCOME OF RESTRUCTURING DEBATE. NOT ONLY HAS US
INFLUENCE WITHIN IMEC BEEN DILUTED CONSIDERABLY
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SINCE ITS WITHDRAWAL FROM ILO, BUT USG MADE IT DIFFICULT
FOR ITS FRIENDS TO SUPPORT ITS POSITION BY ITS TARDINESS
IN SUBMITTING ITS PROPOSALS ON RESTRUCTURING. NEVERTHELESS,
KIJIMA SAID OUTLOOK WAS NOT COMPLETELY BALCK SINCE ONLY
SOVIETS AND EASTERN EUROPEANS PUSHING HARD TO APPLY GEOGRAPHI-
CAL QUOTA SYSTEM TO WORKER AND EMPLOYER GROUPS AS WELL.

4. KIJIMA SAID REPORTS FROM JAPANESE MISSION GENEVA
INDICATED THAT US POSITION ON DUE PROCESS WAS GAINING SUPPORT.
IN WORKING PARTY, EVEN MANY LDCS APPEAR WILLING TO SUPPORT
REFORM OF ARTICLE 17. ON APPLICATION OF CONVENTIONS,
KIJIMA BELIEVED THAT ILO SECRETARIAT, ON ASSUMPTION US
ATTACHED GREATEST IMPORTANCE TO THIS ISSUE, WAS CURRENTLY
PREPARING REPORT SIMILAR TO LAST YEAR'S. ACCORDING TO
KIJIMA'S INFORMATION, HOWEVER, IMEC MEMBERS HAVE NOT YET
COORDINATED THEIR TACTICS WITH REGARD TO 1978 REPORT.

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----------101166 030913Z /10
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5. IN CONCLUSION, KIJIMA URGED US TO CONCENTRATE ON
AMENDMENT OF ARTICLE 17 OF STANDING ORDERS AND ADOPTION
OF 1978 REPORT OF COMMITTEE ON APPLICATION OF CONVENTIONS
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AND RECOMMENDATIONS. HE BELIEVED THAT CONSTANT REITERATION
OF USG OPPOSITION TO DOUBLE STANDARDS IN APPLICATION
OF CONVENTIONS WAS HAVING SALUBRIOUS EFFECT ON ILO
SECRETARIAT.

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6. IN RELATED MATTER, KIJIMA NOTED THAT JAPANESE EMPLOYER DELEGATE YOSHIMURA RESIGNED LAST MONTH TO BECOME AN ILO ASSISTANT DIRECTOR GENERAL STATIONED IN BANGKOK. JAPANESE FEDERATION OF EMPLOYERS ASSOCIATIONS (NIKKEIREN) HAS NOT YET DECIDED WHETHER TO HAVE YOSHIMURA'S REPLACEMENT CAMPAIGN TO RETAIN JAPANESE EMPLOYERS SEAT ON GB.

7. COMMENT: US WITHDRAWAL FROM ILO BECAME MAJOR ISSUE HERE BECAUSE JAPANESE PUBLIC VIEWED IT AS PORTENDING GRADUAL US DISENGAGEMENT FROM ENTIRE UN SYSTEM. JAPANESE SINCERELY WANT US BACK IN. MOREOVER, US AND JAPANESE VIEWS COINCIDE ON VIRTUALLY EVERY ASPECT OF ILO QUESTION. THEREFORE, GOJ WILL CONTINUE TO MAKE MAJOR EFFORTS TO EXPEDITE US RETURN TO THE FOLD SO LONG AS WE INFORM IT FULLY AND WELL IN ADVANCE OF OUR VIEWS AND POSSIBLE INITIATIVES AND SO LONG AS JAPAN IS NOT FORCED TO STAND COMPLETELY ALONE WITHIN IMEC GROUP ON A GIVEN ISSUE. MANSFIELD

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Control Number: n/a
Copy: SINGLE
Draft Date: 03 mar 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
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Original Previous Classification: n/a
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Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
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Secure: OPEN
Status: NATIVE
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TAGS: ELAB, PORG, US, ILO
To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/a3557bb8-c288-dd11-92da-001cc4696bcc
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